



EXECUTIVE DIRECTOR

EFSA/HUCAP/DEC/21430796/2019

DECISION OF THE EXECUTIVE DIRECTOR OF THE EUROPEAN FOOD SAFETY AUTHORITY laying down rules on the secondment to the European Food Safety Authority of national experts

THE EXECUTIVE DIRECTOR OF THE EUROPEAN FOOD SAFETY AUTHORITY.

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EC) No. 178/2002 of 28 January 2002 of the European Parliament and the Council laying down the general principles of food law, establishing the European Food Safety Authority and laying down procedures in matters of food safety¹, and in particular to Articles 26(2)(a) and (g) and Article 48 thereof, regarding the role of the Executive Director of the European Food Safety Authority²,

WHEREAS:

- Seconded national experts (SNEs) enable EFSA to benefit from the high level of their professional knowledge and experience, in particular in areas where such expertise is not readily available.
- The exchange of professional experience is an opportunity for National Administrations to build (2) partnership with EFSA thus contributing to enhance the EU's risk assessment community.
- SNEs will play an important role in building the EU's scientific assessment capacity and (3) knowledge community that is one key objective of EFSA Strategy 2020.
- (4) It is highly desirable to foster the exchange of professional experience in, and knowledge of, European policies by temporarily assigning experts from the administrations of the Member States to EFSA. For the same reason, steps should also be taken to facilitate the use of experts drawn from the administrations of Member States of the European Free Trade Area (EFTA), candidate countries that have reached an agreement with EFSA on personnel matters, and public intergovernmental organisations (IGOs).
- In order to ensure that EFSA's independence is not compromised by private interests, it should (5) be stipulated that SNEs must come from a national, regional or local public administration or an IGO. The secondment of an SNE by an employer other than a national, regional or local public administration or an IGO should be authorised only on a case-by-case basis, once it has been ascertained that the SNE's employer is part of the public sector or is an independent university or research organisation that does not seek to make profits for redistribution.
- In order to avoid any conflict of interests, the rights and obligations of SNEs, as set out in this decision, should ensure that they carry out their duties solely in the interests of EFSA.

¹ OJL 31, 1.2.2002, p. 1.

² In the present Decision also referred to as 'the Authority' or 'E FSA'.





- (7) In view of their special status, it should be stipulated that SNEs acting alone will not exercise any of the responsibilities that belong to EFSA by virtue of the powers conferred upon it, unless specially empowered to do so in writing by the Executive Director.
- (8) The Permanent Representations of the European Union Member States play an important role in implementing these rules and should therefore enjoy a working relationship with EFSA.

HAS DECIDED AS FOLLOWS:





TITLE I SECONDED NATIONAL EXPERTS

Chapter I General provisions

Article 1 Scope and definitions

- 1. These rules shall apply to national experts seconded to EFSA (hereinafter referred to as SNEs or seconded national experts), without prejudice to the provisions governing relations between EFSA and third countries, bodies of third countries or international organisations.
- 2. Seconded national experts are staff employed by a national, regional or local public administration or an IGO, who are seconded to EFSA so that it can use their expertise in a particular field.
- 3. For the purposes of this decision, "public administration" means all state administrative services at central, federal, regional or local level, comprising ministries, government and parliament services, the courts, central banks, and the administrative services of local authorities, as well as the decentralised administrative services of the State and of such authorities.
- 4. The persons covered by these rules must have worked for their employer on a permanent or contract basis for at least 12 months before their secondment and shall remain in the service of that employer throughout the period of secondment.
- 5. The SNE's employer shall thus undertake to continue to pay his salary, to maintain his administrative status (permanent official or contract staff member) throughout the period of secondment and to inform the EFSA Human Capital Unit (hereafter referred to as HUCAP) of any change in the SNE's situation in this regard and with regard to the involvement of the SNE in external activities. The SNE's employer shall also continue to be responsible for all his social rights, particularly social security and pension. The termination of, or change in, the SNE's administrative status (permanent official or contract staff member) may lead to the termination of his secondment by EFSA, without notice, in accordance with Article 10(2)(c).
- 6. Notwithstanding paragraph 2, the Executive Director may, on a case-by-case basis, authorise the secondment of an SNE from an employer other than a state public administration or an IGO if the interests of the EFSA warrant bringing in specific expertise as a temporary measure, provided that the SNE's employer:
 - is an independent university or research organisation which does not set out to make profits for redistribution; or
 - is in fact part of the public sector.
- 7. For the purposes of this decision, to qualify as being part of the public sector the SNE's employer must meet all the following conditions:
 - it must be attached to a public administration, as defined in paragraph 2, and specifically it must have been created by legislation or regulation;
 - its resources must come primarily from public funding;
 - any activities in which it competes against other private or public entities on the market must represent less than half of its activities.





- 8. Exceptionally and where justified by the interest of the service, the Executive Director may authorise the secondment of an SNE by an employer that does not meet one or more of the above criteria.
- 9. The Permanent Representation concerned and, where appropriate, the EFTA Secretariat, the IGOs and the diplomatic missions of the non-member countries concerned shall, upon EFSA's request, supply the EFSA HUCAP Unit with all the necessary facts to enable the Executive Director to assess whether the various criteria are satisfied and to take an informed decision.
- 10. Except where the Executive Director grants a derogation, an SNE must be a national of an EU or EFTA Member State or a country with which the Council has decided to open accession negotiations and which has concluded a specific agreement with EFSA on staff secondments.
- 11. When a secondment is being planned, EFSA shall monitor the geographical and gender balance and compliance with the principle of equal opportunities, in accordance with the principles set out in Article 1d and Article 27 of the Staff Regulations.
- 12. The HUCAP Unit shall monitor compliance and, in the event of a serious imbalance, shall take the necessary corrective measures to ensure balanced representation of SNEs.
- 13. Any reference in these rules to a person of the male sex shall be deemed also to constitute a reference to a person of the female sex, and vice-versa, unless the context clearly indicates otherwise.

Article 2 Cost-free seconded national experts

- 1. For the purposes of this decision, "cost-free SNEs" means SNEs for whom EFSA does not pay any of the allowances provided for in Chapter III or cover any of the expenses provided for in this decision, other than those related to the performance of their duties during their secondment.
- 2. Cost-free SNEs may be seconded from the public administration, as defined in Article 1(2), of an EU or EFTA Member State or a country with which the Council has decided to open accession negotiations and which has concluded a specific agreement with EFSA on staff secondments, or from an IGO, as part of an agreement and/or exchange programme with EFSA.
- 3. In addition, if the conditions set out in paragraph 2 of this Article are not met, the Executive Director may authorise the secondment of cost-free SNEs on a case-by-case basis, taking into consideration their place of origin, the Unit or Department in question, the geographical balance and the work to be carried out.
- 4. Cost-free SNEs shall be taken into account in EFSA's annual decision on the final allocation of human resources and decentralised administrative expenditure.

Article 3 Selection procedure

- 1. SNEs shall be selected according to an open and transparent procedure, the practical details of which shall be stated in the SNEs Call published in the EFSA website.
- 2. Permanent Representations of the Member States will be informed by EFSA about the SNE Call and the outcome of the selection procedure.





- 3. Candidates are requested to submit their applications in accordance with the instructions described in the SNE Call.
- 4. The secondment shall be authorised by the Executive Director and implemented by an exchange of letters between the Executive Director and the National Authority of the Member State concerned or the employer, as the case may be. A copy of the rules applicable to SNEs at EFSA shall be attached to the exchange of letters. The secondment shall be established by an agreement on secondment between the Executive Director as Appointing Authority, the SNE and the SNE's employer. A copy of this agreement shall be sent to the Permanent Representation of the Member State concerned.

Article 4 Period of secondment

- 1. The initial period of secondment may not be less than six months or more than two years. It may be renewed once or more, up to a total period not exceeding four years. Exceptionally, where the interests of the service warrant it, the Executive Director may authorise one or more extensions of the secondment for a maximum of two more years at the end of the four-year period.
- 2. The initial duration of the secondment shall be specified in the agreement referred to in Article 3(4). Any extension of the period of secondment shall be the subject to a new agreement.
- 3. An SNE who has already been seconded to EFSA may be seconded to it another time subject to the internal rules governing the maximum length of time such persons may spend in EFSA Units or Departments, and subject further to the following conditions:
 - a) the SNE must continue to meet the conditions for secondment;
 - b) a period of at least six years must have elapsed between the end of the previous period of secondment and the new secondment; if at the end of the previous secondment the SNE received an employment contract with EFSA, the duration of that contract or secondment shall be taken into account when calculating the six-year period referred to above.
- 4. The minimum period of six years referred to at b) shall not be required if the previous secondments lasted for less than four years, but in that case the new secondment shall not exceed the unexpired part of the four-year period, without prejudice to the possibility of extending it by up to two more years, as provided for in paragraph 1.

Article 5 Place of secondment

The place of secondment may be either at the premises of EFSA, located in Parma, Italy, or at the EFSA liaison office located in Brussels, Belgium. The actual place of secondment shall be specified in the SNE agreement.

Article 6 Tasks

1. SNEs shall assist EFSA officials, temporary or contract staff. They may not perform middle or senior management duties, even when deputising for their immediate superior.





- An SNE shall take part in missions or external meetings only as part of a delegation led by an EFSA official or temporary staff member or, if on his own, as an observer or for information purposes.
- 3. Under no circumstances may an SNE on his own represent EFSA with a view to entering into commitments, whether financial or otherwise, or negotiating on its behalf.
- 4. An SNE may, however, represent EFSA in legal proceedings as co-agent with an official or temporary agent.
- 5. EFSA shall remain solely responsible for approving the results of any tasks performed by an SNE and for signing any official documents arising from them.
- 6. Where the Unit or Department to which an SNE is to be seconded considers that the nature of its activities requires particular security precautions, security clearance shall be obtained prior to recruitment.
- 7. Failure on the part of the SNE to comply with his obligations arising from paragraphs 2 or 3 shall entitle EFSA, if it sees fit, to terminate the secondment of the SNE pursuant to Article 10(2)(c).

Article 7 Rights and obligations

- Before the period of secondment starts, the candidate SNE shall submit to EFSA a declaration 1. outlining all interests overlapping with EFSA's remit. EFSA shall validate the ADoI to ensure that no conflict between the interest(s) held by the candidate and those of the Authority may occur.
- 2. During the period of secondment:
 - a) The SNE shall carry out his duties and conduct himself solely with the interests of EFSA in mind. He shall neither seek nor take instructions from any government, authority, organisation or person outside EFSA. He shall carry out the duties assigned to him objectively, impartially and in keeping with his duties of loyalty to EFSA.
 - b) SNEs shall be fully subject to the independence requirements applicable to EFSA staff members as outlined in EFSA's procedures and rules on Declarations of Interest³. In particular, an SNE shall not, in the performance of his duties, deal with a matter in which, directly or indirectly, he has any personal interests such as to impair his independence, and, in particular, family and financial interests. If he has occasion in the performance of his duties to deal with such a matter, he shall immediately inform his line manager, who will take any appropriate measure and may, in particular, relieve the SNE of responsibility in this matter.
 - c) The SNE shall declare any gainful activity performed in a professional capacity by his spouse, as defined by the Staff Regulations.
 - An SNE wishing to engage in an outside activity, whether paid or unpaid, or to carry out any assignment outside EFSA shall be subject to the rules on outside activities and assignment applicable to EFSA staff⁴. EFSA shall consult the SNE's employer before issuing an authorisation.

 3 Decision of the Executive Director on Declarations of Interest of 31 July 2014, EFSA/LRA/DEC/02/2014, available online at http://www.efsa.europa.eu/sites/default/files/corporate_publications/files/independencerules2014.pdf.

Article 12b of the Staff Regulations and the EFSA provisions implementing this Article shall apply mutatis mutandis.





- e) The SNE shall refrain from any action or behaviour which might reflect adversely upon his position and from any form of psychological or sexual harassment⁵.
- f) The SNE shall refrain from any unauthorised disclosure of information received in the line of duty, unless that information has already been made public or is accessible to the public.
- g) The SNE has the right to freedom of expression, with due regard for the principles of loyalty and impartiality.
 - An SNE who intends to publish or cause to be published, whether alone or with others, any text on a matter relating to the work of EFSA or the European Union shall inform his line manager in advance. Where the line manager is able to demonstrate that the publication is liable seriously to prejudice the legitimate interests of EFSA or of the European Union, he shall inform the SNE of his decision in writing within 30 working days of receipt of the information. If no such decision is notified within the specified period, the line manager shall be deemed to have had no objections.
- h) All rights in any work done by the SNE in the performance of his duties shall be the property of EFSA.
- i) The SNE shall reside at the place of secondment or at no greater distance therefrom as is compatible with the proper performance of his activities.
- j) Based on his professional knowledge and experience, the SNE shall assist and tender advice to the superiors in EFSA to whom he is assigned and shall be responsible to his superiors for performance of the tasks entrusted to him.
- 3. Failure to comply with any of the provisions of paragraph 2 during the period of secondment shall entitle EFSA, if it sees fit, to terminate the SNE's secondment pursuant to Article 10(2)(c).
- 4. At the end of the secondment, the SNE shall continue to have a duty of loyalty to EFSA and be bound by the obligation to act with integrity and discretion in the exercise of new duties assigned to him and in accepting certain posts or advantages.

Article 8 Professional experience and knowledge of languages

- To qualify for secondment to EFSA a national expert must have at least three years experience in administrative, legal, scientific, technical, advisory or supervisory functions which can be regarded as equivalent to those of function groups AD or AST – this latter function group being taken into consideration only for highly specialised job profiles – as defined in the Staff Regulations of Officials and the Conditions of Employment of Other Servants of the European Union.
- 2. The SNE must produce evidence of a thorough knowledge of one of the European official languages and a satisfactory knowledge of another European official language to the extent necessary for the performance of his duties. An SNE from a non-member country must produce evidence of a thorough knowledge of one European official language necessary for the performance of his duties.

Article 9 Suspension of secondment

 5 A rticle 12a of the Staff Regulations and the EFSA provisions implementing this Article shall apply mutatis mutandis.





- 1. On the written request of one of the parties (SNE, his employer, EFSA) and with the agreement of all parties, EFSA may authorise suspensions of periods of secondment and specify the terms applicable. During such suspensions:
 - a) the subsistence allowances referred to in Article 16 shall not be payable;
 - b) the travel expenses referred to in Article 18 shall be payable only if the suspension is at EFSA's request.
- 2. The period of suspension shall not be counted in the period of secondment as defined in Article 4.

Article 10 Termination of periods of secondment

- 1. Subject to paragraph 2, the expert's secondment may be terminated at the request of EFSA or the SNE's employer, subject to three months' notice, or at the SNE's request, subject to the same period of notice and with the agreement of EFSA and the SNE's employer.
- 2. In exceptional circumstances, the secondment may be terminated without notice:
 - a) by the SNE's employer, if the employer's essential interests so require;
 - b) by EFSA and the employer acting jointly, at the request of the SNE addressed to both parties, if the SNE's personal or professional interests so require;
 - c) by EFSA in the event of failure by the SNE or his employer to respect their obligations under this decision; EFSA shall immediately inform the SNE and his employer accordingly.

Chapter II Working conditions

Article 11 Social security

- Before the period of secondment begins, the national public administration or IGO from which
 the SNE is to be seconded shall certify that he will remain, throughout the period of
 secondment, subject to the social security legislation applicable to the public administration that
 employs him and is responsible for expenses incurred abroad. To this end, the SNE's employer
 shall provide EFSA with the certificate referred to in Article 11(1) of Council Regulation (EEC)
 No 574/72⁶.
- 2. From the day on which their secondment begins, SNEs shall be covered by EFSA against the risk of accident. EFSA shall provide them with a copy of the terms of this cover on the day on which they report to the HUCAP Unit to complete the administrative formalities related to the secondment.

Article 12 Working hours

- 1. The working hours for SNEs shall be the same as those in force at EFSA⁷.
- 2. An SNE shall serve on a full-time basis throughout the period of secondment. Following a duly justified request originating from the Unit or Department concerned, the Executive Director may

⁶ OJL 74, 27.3.1972, p.1

Articles 55, 56 and 56c of the Staff Regulations and the EFSA provisions implementing these Articles shall apply mutatis mutandis.





allow an SNE to work part-time, provided the SNE's employer agrees and the arrangement is compatible with the smooth running of the department. In this case, the amount of annual leave shall be reduced accordingly.

3. Where part-time working is authorised, the SNE must work at least half of the normal working time every month.

Article 13 Sick leave

- 1. The rules in force at EFSA on absence due to sickness or accident shall apply to SNEs⁸.
- 2. Where the period of sick leave exceeds three months or the length of time worked by the SNE, whichever is longer, the subsistence allowances referred to in Article 17 shall be automatically suspended. This provision shall not apply in the event of illness linked to pregnancy (see Article 15, point 1).
 - Sick leave may not extend beyond the duration of the secondment of the person concerned.
- 3. SNEs who are the victim of a work-related injury which occurs during the secondment shall continue to receive the subsistence allowances in full throughout the period during which they are unfit for work. These allowances shall not, however, be paid beyond the end of the period of secondment.

Article 14 Annual and special leave

- 1. With the exception of the provisions relating to grade, the rules in force at EFSA on annual and special leave, applicable to officials, shall apply to SNEs⁹.
- 2. Leave shall be subject to prior authorisation by the Unit to which the SNE is seconded. In the event of unauthorised absence within the meaning of Article 60 of the Staff Regulations, subsistence allowances shall not be paid.
- 3. Upon a duly justified request from the SNE's employer, the SNE may be granted up to two days of special leave by EFSA in a 12-month period to visit his employer.
- 4. Days of annual leave not taken by the end of the period of secondment shall be forfeited.

Article 15 Maternity leave

- 1. The rules in force at EFSA on maternity leave shall apply to SNEs¹⁰. While on maternity leave the SNE shall receive the subsistence allowances referred to in Article 16.
- 2. Where the rules that are binding upon the SNE's employer provide for a period of maternity leave longer than that granted by EFSA, the secondment may, at the SNE's request, be suspended for the period by which that leave exceeds the leave granted by EFSA.

¹⁰ A rticle 58 of the Staff Regulations and the provisions implementing this Article shall apply mutatis mutandis.

⁸ Articles 59 and 60 of the Staff Regulations and the EFSA provisions implementing these Articles shall apply mutatis mutandis

⁹ A rticles 57 and 59a of and Annex V to the Staff Regulations and the provisions implementing these Articles shall apply mutatis mutandis.





- 3. A period equivalent to the suspension may be added to the end of the secondment if the interests of EFSA warrant it.
- 4. An SNE may, as an alternative, apply for a suspension in the secondment to cover the sum of the periods allowed for maternity leave.

Chapter III Allowances and expenses

Article 16 Subsistence allowances

1. An SNE shall be entitled, throughout the period of secondment, to a daily subsistence allowance and a monthly subsistence allowance.

On the date of entry into force of this decision:

- the daily subsistence allowance for Parma shall be 140,49 €;
- the monthly subsistence allowance shall be paid in accordance with the following table:

Distance between place of origin and place of secondment (km)	Amount in €
0 - 150	0€
> 150	90,31 €
> 300	160,54 €
> 500	260,91 €
> 800	421,46 €
> 1,300	662,30 €
> 2,000	792,77 €

- 2. These subsistence allowances shall be granted under the same conditions as the expatriation allowance for officials¹¹.
- 3. In the case of cost-free SNEs, the exchange of letters referred to in Article 3(3) shall stipulate that these allowances will not be paid.
- 4. The subsistence allowances shall be subject to the weighting for Parma, Italy set by the Council pursuant to Article 64 of the Staff Regulations.
- 5. The adjustments to remuneration adopted by the Council pursuant to Article 65 of the Staff Regulations shall apply automatically to the subsistence allowances in the month following their adoption. The HUCAP Unit shall be responsible for implementing this provision and shall publish the new rate for subsistence allowances on the EFSA's internet site.
- 6. These allowances are intended to cover SNEs' living expenses in the place of secondment on a flat-rate basis and shall in no circumstances be construed as remuneration paid by EFSA.

11 Article 4 of Annex VII to the Staff Regulations and the provisions implementing this Article shall apply mutatis mutandis.





Before the secondment, the SNE's employer shall certify to the HUCAP Unit that during the secondment it will maintain the level of remuneration the SNE was receiving at the time of his secondment.

- 7. The SNE shall inform the HUCAP Unit of any allowance similar to the subsistence allowances paid by EFSA received from other sources. This amount shall be deducted from the subsistence allowances paid by EFSA. Following a duly justified request from the employer, EFSA may decide not to make this deduction.
- 8. Subsistence allowances shall be payable for every day of the week, including during periods of mission, annual leave, special leave and holidays granted by EFSA.
- 9. When the SNE starts the secondment, the first 75 days of the subsistence allowances to which he is entitled may be advanced in the form of a lump sum, and in this case the allowances shall not be paid during the corresponding period. This lump sum shall be paid by the 25th day of the month for SNEs starting on the first day of the same month. If the secondment is ended during the first 75 days, the SNE shall return the amount corresponding to the remainder of that period.
- 10. Subsistence allowances shall be paid no later than the 25th day of each month.

Article 17 Place of origin

- 1. For the purposes of this decision, "place of origin" means the place where the SNE performed his duties for his employer at the time of his secondment.
- 2. If, six months before his secondment to EFSA as an SNE, a national expert already has his main residence in a place other than that in which the employer's headquarters are located, the place of origin shall be deemed to be whichever of the places is closer to the place of secondment.

Article 18 Travel expenses

- 1. SNEs other than those seconded cost-free shall be entitled to reimbursement of the cost of their travel between their place of origin and the place of secondment, as defined in Article 16, at the beginning and end of their secondment.
- 2. Travel expenses shall be reimbursed in accordance with the relevant rules and conditions in force at EFSA¹².
- 3. By way of derogation from paragraph 1, an SNE who proves that he will be assigned to a place other than his place of origin at the end of the secondment shall be entitled to reimbursement of the travel expenses to that new place under the conditions laid down in paragraph 2. However, this reimbursement may not be more than the amount that would have been paid had the SNE returned to his place of origin.
- 4. EFSA shall not reimburse any expenses referred to in the preceding paragraphs if they have been met by the employer or any other body.

Article 19 Missions and mission expenses

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¹² Article 7(1) and (2) of Annex VII to the Staff Regulations and the provisions implementing these Articles shall apply mutatis mutandis.





- 1. SNEs may be sent on mission subject to Article 6.
- 2. Mission expenses shall be reimbursed in accordance with the relevant rules and conditions in force at EFSA¹³.

Article 20 Training

SNEs shall be entitled to attend training courses if the interests of EFSA warrant it. The interests of the SNE, in particular with a view to his reinstatement into his original administration after the secondment, may be considered when a decision is taken on whether to allow him to attend a training course.

Article 21 Administrative provisions

SNEs shall report to the EFSA HUCAP Unit on the first day of secondment to complete the requisite administrative formalities. They shall take up duty on the first working day of the month.

Chapter IV Complaints

Article 22 Complaints

- 1. Without prejudice to the possibilities for instituting proceedings after taking up his position, under the conditions and time limits laid down in Article 230 of the EC Treaty, any SNE may submit a complaint to the Executive Director about an act adopted by EFSA services under this decision which adversely affects him, with the exception of decisions which are direct consequences of decisions taken by his employer.
- 2. The complaint must be lodged within two months. The period shall start to run on the date of notification of the decision to the person concerned, but in no case later than the date on which the latter received such notification.
- 3. The Executive Director shall notify the person concerned of his reasoned decision within four months from the date on which the complaint was lodged. If at the end of that period no reply to the complaint has been received, this shall be deemed to constitute an implied decision rejecting it.

TITLE II FINAL PROVISIONS

Article 23 Delegation

1. The Executive Director may delegate the powers devolved to him pursuant to this decision to one or more persons of his choice.

13 A rticles 11 and 12 of Annex VII to the Staff Regulations and the EFSA provisions implementing these Articles shall apply mutatis mutandis.





2. The Permanent Representations, EFTA Secretariat, IGOs and diplomatic missions of the non-member countries concerned shall enjoy a close working relationship with EFSA throughout the SNE's secondment and kept informed about all correspondence and contacts between the SNE's employer, particularly those referred to in this decision.

Article 24 Entry into force

- 1. This decision shall take effect on the day after its adoption.
- 2. With effect from that date this decision shall apply to:
 - SNEs taking up duty;
 - SNEs who are currently on secondment.
- 3. The present decision is without prejudice to the provisions governing relations between EFSA and third countries, bodies of third countries or international organisations.

Done in Parma,

Bernhard Url [Signed electronically on 23/05/2019]